WELCOME!

EXECUTIVE STEERING COMMITTEE (ESC) MEETING

• Choose your phone or computer speakers/microphone for audio. If you use your phone, please mute your computer speakers to prevent sound feedback when you speak. This meeting is being live captioned.

• ESC members will be muted at the start of the meeting and when not speaking.

• Public observers will remain muted throughout the meeting.

• If you experience technical difficulties, call or text Corrinne at 504.905.2892 and she will assist you as soon as possible. Thanks!
Welcome

» Zoom review

» For today

Note: This meeting is being livestreamed and recorded and will be posted on ODOT’s YouTube page.
Zoom Participant Review

» Please raise your hand to speak - please remain on mute until recognized
» ESC: Please keep your video on
» Others: Please keep your video off unless speaking
For Today

» **We are livestreaming** and **recording** today’s meeting, which is also being live captioned. What you say is part of the public record. The recording will be publicly available tomorrow.

» Public attendees: Please use the “raise hand” feature if you wish to speak during the brief Public Comment period.

» Public comments may be emailed to info@I5RoseQuarter.org with the subject line **ESC Public Comments** or left via voicemail by calling **503-470-3127**.

Technical issues?
Text or call Corinne at: 504-905-2892
Public Comment

To make a comment, please dial: 971-247-1195

Enter the webinar ID: 859 0222 9234
Enter the webinar passcode: 254613

1. Dial *9 to raise your hand.
2. After you are invited to speak, dial *6 to unmute yourself.

To make a live comment via Zoom, please click: “Raise Hand” in webinar controls. After you are invited to speak, click the “unmute” button.
Agenda

» Welcome, Introductions, Values, Principles of Agreement
» Public Comment
» Director’s Update
» Independent Cover Assessment
  » Proposed Charter Amendments
  » Assessment Framework Introduction
  » Preview of Work Session #1
» Next Steps
Values

• Restorative Justice
• Community Input and Transparent Decision-Making
• Mobility Focused
• Climate Action and Improved Public Health
7 Principles of Agreement

1. Your voice matters
2. Speak your truth
3. Listen for understanding
4. Deal with issues not with people
5. Experience discomfort
6. Remain respectfully engaged
7. Expect & accept non-closure
PUBLIC COMMENT
Public Comment

» Raise your hand if you wish to make a public comment

» Focus your comments on today’s meeting topics

» Speakers will have up to 1 minute for their comment – speakers will be notified when 10 seconds remain, and muted at “time”

» To provide more extensive comments on today’s meeting, see the options on page 1 of your agenda

To make a live comment via phone, dial: 971-247-1195

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DIRECTOR’S UPDATE
Historic Albina Advisory Board
January Meeting Update
2020 Year in Review: Key Milestones

- Submitted Cost to Complete Report to Legislature
- Convened National Expert Panel + Environmental Peer Review
- Initiated Independent Highway Cover Evaluation
- Published Final Environmental Document
- Executed Construction Management/General Contractor Contract

Jan. 2020

- Established Community Advisory Committee
- Established Executive Steering Committee
- Transitioned Community Advisory Committee to Historic Albina Advisory Board
- Adopted Project Values and Outcomes
- Appointed and Convened Historic Albina Advisory Board

Jan. 2021
2020 Engagement: What We Did

Thank you for participating in our online open house! We know things have changed so we have been busy making adjustments this year. You will see this reflected in our project values and our approach to working with the community. We look forward to hearing your thoughts!

Your feedback helps us
Your feedback, combined with work with our advisory committees, the Independent Cover Assessment, and ongoing conversations with our partners and stakeholders will help us understand community expectations, inform future design decisions, and ensure we deliver on our commitment to reconnect historic Albina. We want to build community relationships to develop a transformative project that reduces congestion, improves safety and re-establishes community connections that lead to economic opportunities, especially for our African American communities and neighbors.

Equity is at the center of our work

Si desea obtener información sobre este proyecto traducida al español, sírvase llamar al 503-731-4128.

Nếu quý vị muốn thông tin về dự án này được dịch sang tiếng Việt, xin gọi 503-731-4128.

Если вы хотите чтобы информация об этом проекте была переведена на русский язык, пожалуйста, звоните по телефону 503-731-4128.
2020 Engagement: How We Did It

- 2,300+ online open house participants
- 900+ survey respondents (2 surveys)
- 400+ businesses canvassed
- 17 committee meetings
- 5 community based organization meetings
2020 Engagement: What We Heard

• Need for more community involvement and representation
• Support for economic development opportunities
• Desire for restorative justice elements
• Desire for community cohesion elements
• Support for climate action and health outcomes
• Need for safety and mobility improvements
• Concerns about the project
Taking Action on Community Input

• Historic Albina Advisory Board
• Construction Manager/General Contractor
  • Contract specifications and workforce goals
• Continue intentional engagement strategies
• Accountability matrix
• Performance measures
Q&A

DISCUSSION
Independent Cover Assessment
01 Introduction  
ZGF 3:35 3 min

02 Facilitation Needs Assessment
ZGF 3:38 17 min

03 Work Session 1
JMW/ZGF 3:55 45 min

~Break~
4:40 - 4:45 5 min

04 Development Assessment Framework
ZGF 4:45 40 min
ESC Role
Directing the Independent Highway Cover Assessment consultant team in assessing the highway cover design and recommending scenarios to be presented to the OTC for direction and approval.

HC3 Role
The HC3 will serve as the staff working group to support the Independent Cover Assessment Team’s development and refinement of the three development scenarios and to review and provide input on the deliverables (to be considered by) the ESC and OTC.

ICA Role
The consultant team is solely responsible for the analyses developed and presented to the ESC, and will frame decisions, but not make recommendations.
CONSULTANT TEAM KICKOFF

OREGON TRANSPORTATION COMMISSION MEETING

CONSULTANT TEAM ACTIVITIES

Community Workshops
ESC Meeting
HAAB Meeting

ESC INTRODUCTION
• Process Introduction
• Interviews

WORK SESSION 1
LISTEN / ASSESS
• Draft Development Assessment Framework
• Share Preliminary Assessment of NEPA EA
• Share Case Studies
• Gather Ideas for Scenarios

FALL 2020

• Prepare Case Studies
• Develop Development Assessment Framework
• Test Against NEPA EA

WINTER 2020/21

• Refine Development Assessment Framework
• Create Scenario One & Scenario Two

• Refine Scenario One & Scenario Two
• Create Scenario Three
• Prepare Cost & Constructability Memo
• Prepare Governance & Finance Strategies

SPRING 2021

WORK SESSION 2
IDEATE / GENERATE
• Share & Evaluate Scenarios One and Two
• Gather Feedback for Scenario Refinement
• ESC Recommendation on Scenario Three

• Share New & Revised Scenarios
• Review Cost & Constructability Memo
• Review Governance & Finance Strategies
• Consider ESC Recommendations to OTC

SUMMER 2021

WORK SESSION 3
EVALUATE / REFINE

RECOMMENDATIONS TO OTC

OTC DIRECTION TO RQIP TEAM

OREGON TRANSPORTATION COMMISSION MEETING

22
Facilitation Needs Assessment
Implementation

15 min
Facilitation Needs Assessment
Proposal for ESC Oversight of ICA

- Do not formally expand membership of the HC3.
- **Form a new joint subcommittee** of the ESC and HAAB responsible for deeper oversight of ICA:
  - ESC and HAAB will each appoint 2-3 members.
  - ICA team will facilitate a standing monthly meeting, and impromptu meetings as necessary.
  - HC3 meetings will be open to subcommittee.
  - The ESC and HAAB facilitators will participate for coordination purposes.
CHARTER REVIEW
ICA Independence and Joint Subcommittee

1. Independent Cover Assessment Independence and Oversight
   
   A. ICA Team Independence
   
   B. Joint Subcommittee on the Independent Cover Assessment
   
   C. ICA, HC3 and Joint Subcommittee Roles in the ESC Charter
The ICA community engagement process/work sessions will help the team understand **what type of uses, spaces and character** are most important to Black historic Albina community members. It will help **inform and create a new sense of community place and belonging in the design of the highway covers that meets restorative justice goals.**
Work Session 1

Purpose

The community vision will inform the development of the design program and scenarios and the outcomes that are most important to evaluate these scenarios.
Work Session 1

Goals

- **Learn** the things that are most important to the community.
- **Share** ideas and tools for what makes a vibrant neighborhood and potentially provides restorative justice.
- **Use** examples of other precedents to inform what can happen on and around the highway covers in the Rose Quarter neighborhood.
- **Prioritize and validate** outcomes that are most important to community participants to set the table for achieving restorative justice in redevelopment of this neighborhood.
Work Session 1
What Outcomes Should Be Achieved by the Development Scenarios to Provide Restorative Justice?

Some Outcomes Already Identified by ESC/Community that Could Provide Restorative Justice for this Project and Neighborhood:

• Community Wealth
• Community Health
• Community Cohesion
Work Session 1

Question

Wealth Creation:

I-5 and urban renewal projects displaced Black and other Albina residents and businesses, which stole their opportunity to build wealth over time. The community has said that wealth creation is a critical aspect of restorative justice.

Of the following options for wealth creation, which do you feel are most important to a revitalized neighborhood in the Rose Quarter? Which do you think make the most sense to provide on the I-5 covers?

- Community-owned business spaces
- Affordable housing (to rent and own)
- Food cart pods for Black/BIPOC businesses
- Indoor marketplace for Black/BIPOC businesses
- Job training/resource center
- Childcare
- Write your own
Work Session 1
What Creates Community Wealth?

Community-owned small businesses with widened sidewalks
Avenue of Fashion, Detroit, Michigan

Active streetscapes
Avenue of Fashion, Detroit, Michigan

Food cart pods and/or indoor markets

Job training center inside 28th Street Apartments
Los Angeles, California
by Koenig Eisenberg Architects
Work Session 1

What Creates Community Wealth?

Hancock Lofts - High-quality Affordable Housing
West Hollywood, California  by Koenig Eisenberg Architects

Little Aviators Child Care Center
Lawndale, California  by RAW International
Work Session 1

Question

**Community Health:**

The community has said community health is a critical aspect of restorative justice. Of the below options for community health, which do you feel is the most important to provide in the Rose Quarter neighborhood? Which do you think makes the most sense to provide on the I-5 covers?

- Culturally-responsive health care facilities (example: Avel Gordly Center for Healing)
- Access to parks and natural environments
- Active recreation space
- Community gardens
- Local fresh food market
- Write your own
Work Session 1
What Creates Community Health?

Culturally-responsive health care, Portland Oregon

Community gardens
MudBone Grown LLC, Portland Oregon

Access to natural environments

Downtown outdoor active recreation
Detroit, Michigan
Work Session 1

What Creates Community Health?

Philadelphia Farmers' Market
Philadelphia, Pennsylvania   Photo by R. Kennedy for Visit Philadelphia

Year-round indoor active recreation inside 28th Street Apartments
Los Angeles, California   by Koenig Eisenberg Architects
Community Cohesion:

I-5 and urban renewal projects displaced Black Albina residents and businesses, which damaged social networks of mutual aid, severed a sense of ownership of place, and community cohesion. There are several projects around the country as well as here in Portland that aim to rebuild social cohesion for Black communities.

Of the below options, which do you feel could be the most impactful in the Rose Quarter neighborhood?

Which do you think makes the most sense to provide on the I-5 covers?

- Black-created, black-celebrating public art
- Community gathering and event spaces
- Urban realm that communicates community identity and aesthetics
- Black History Museum, cultural center, interpretive signage that showcases the past and present Black presence in Albina and Portland
- Write your own
Work Session 1
What Creates Community Cohesion?

Public Black Artist Installation
Charles Wright African American Museum, Detroit, MI

Community Gathering Space
Washington D.C. by ZGF

Destination Crenshaw - Urban Realm that Celebrates Community Identity
Los Angeles, California by Perkins & Will

Civil Rights Trail - Historic Interpretive Signage
Birmingham, Alabama
Work Session 1
What Creates Community Cohesion?

Community Artist Residencies
YGB Portland: Art Saved My Life - METRO Placemaking Grant; Portland Oregon

Youth Arts and Culture Opportunities
Morpheus Youth Project - METRO Placemaking Grant; Portland, Oregon
Questions for Community:

- What types of spaces, places and features would be included in a neighborhood that you feel a sense of belonging in? Which of these would you want to have created on the highway covers that would once again provide a sense of place and belonging for you?

- What types of spaces, places and features do you think would best provide restorative justice for the Black community and others displaced?

- What outcomes does the community think will provide restorative justice on the proposed highway covers short and long term?
Work Session 1
Format

20 min

Welcomes & Tech Check
- Check In / Get Settled / Hellos
- Q/A & Tech Support
- Familiarize with Zoom and MIRO Board

Presentation (part 1)
- Introduce team
- Virtual mtg protocols
- Workshop Format & Goals

30 min

Presentation (part 2)
- Project To-Date At-A-Glance
- Project Schedules – ICA vs. ISRQ
- Overview of I-SRQ project context
- Project Site Extents
- Precedents
- Set the Discussion Stage
- Break-Out Room Format & Goals

~ 5-minute break ~
Work Session 1

Format

50 min

Break-Out Room Discussions
- Discussion on Values & Goals
  - What is relevant?
  - What is missing?
  - Prioritization
- Precedents/idea images per Topic
  - What is relevant?
  - What is missing?
  - Hopes & Dreams

30 min

Report Back to Home Room
- What We Heard
- Discussions

10 min

Wrap Up & Next Step
- Workshops Schedule

Thank You!
- Will mail you gift cards!!
Questions for ESC:

- Do you agree with the framing and goals for Work Session 1?
- Are there other specific images / precedents were discussed previously that should be highlighted in our community workshops?
- Anything else you’d like to see ICA accomplish in Work Session 1 that we haven’t presented?
~5-minute break~
Development Assessment Framework

15 min presentation

25 min discussion
Development Assessment Framework

Purpose

• Evaluate how well development scenarios serve community goals.
• Empower reviewers with the information they need to make decisions.
• Co-create with the community in Work Session 1.
Development Assessment Framework
How Outcomes Inform Design

Example from Director Park

VISION
Hotel
Job Diversity
Play
Food
Trees
Events
Seating
Water
Green Streets
Pedestrian Priority

= outcomes desired by the community
Development Assessment Framework

How Outcomes Inform Design

Example from Director Park

= design opportunities that serve the community's vision
Development Assessment Framework

Identify Community Goals → Evaluate Scenarios

Outcomes
From ESC, Work Sessions, Contract, and Record Review

Themes
Outcomes organized into the Development Assessment Framework

Opportunities
ICA Development scenarios explore how to achieve outcomes

Metrics
Measure how well we’ve achieved outcomes
Development Assessment Framework

In Context

- ESC Values and Outcomes
- Contract Requirements
- Record Review
- ESC Guidance
- Work Sessions Results

Development Assessment Framework

ICA team uses this to evaluate development scenarios

Decision Table

ESC uses this to decide which development scenarios best align with community goals
## Development Assessment Framework

### ESC Values

- **Restorative Justice**
  - **Outcomes**
    - Increase access to affordable housing
    - Increase access to affordable transportation
    - Increase access to affordable healthcare
  - **How it's Measured**
    - Increase opportunities for community engagement
    - Increase opportunities for community decision-making

- **Community Input and Transparent Decision-Making**
  - **Outcomes**
    - Increase access to affordable housing
    - Increase access to affordable transportation
    - Increase access to affordable healthcare
  - **How it's Measured**
    - Increase opportunities for community engagement
    - Increase opportunities for community decision-making

- **Mobility Focused**
  - **Outcomes**
    - Increase access to affordable housing
    - Increase access to affordable transportation
    - Increase access to affordable healthcare
  - **How it's Measured**
    - Increase opportunities for community engagement
    - Increase opportunities for community decision-making

- **Climate Action and Improved Public Health**
  - **Outcomes**
    - Increase access to affordable housing
    - Increase access to affordable transportation
    - Increase access to affordable healthcare
  - **How it's Measured**
    - Increase opportunities for community engagement
    - Increase opportunities for community decision-making

### Theme

The theme focuses on developing a comprehensive framework for assessing development projects. The framework is divided into four main categories: Restorative Justice, Community Input and Transparent Decision-Making, Mobility Focused, and Climate Action and Improved Public Health. Each category has specific outcomes that are measured through various means.

### How it's Measured

The outcomes are currently defined as placeholders for what will likely be measured after the first work session. Suggestions for assigning metrics will be addressed during the first work session.
Outcome: Improve Air Quality

Derived from ESC outcome, “Improve air quality and minimize impacts to human health in the Project area, particularly for communities of color that are disproportionately impacted by air toxins.”

Definition:

- Air quality improvement within the area of potential impact (API)
- Air quality improvement at Harriet Tubman Middle School and Lillis-Albina Park
- Emissions in the project area
- Air quality at key community sites (open spaces, school sites, housing sites, cultural sites);
- To be determined
- To be determined
- To be determined

Outcomes:

- ESC
- Contract
- Record Review
- Work Sessions
### Development Assessment Framework

**Potential New Themes**

#### ESC Values

<table>
<thead>
<tr>
<th>Restorative Justice</th>
<th>Community Input and Transparent Decision-Making</th>
<th>Mobility Focused</th>
<th>Climate Action and Improved Public Health</th>
<th>Cost / Benefit</th>
<th>Urban Design</th>
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Development Assessment Framework
Process to Refine Outcomes

**Working Draft Principles to Organize Outcomes under Themes**

1. Reinforce themes representing Values as stated with ESC Values and Outcomes.

2. Provide a useable number of themes for the community to holistically evaluate development scenarios.

3. Remove outcomes that, though meaningful, will not help us distinguish between different development scenarios.

4. Combine groups of outcomes that are similar into a single outcome for clarity.

5. Organize the Development Assessment Framework outcomes to allow the community to clearly indicate their priorities for restorative justice in Albina.
Questions for ESC:

• Are we being objective and transparent enough about how ICA is using community input to create the Development Assessment Framework?

• Are there improvements that would make this a more useful tool to help you evaluate development scenarios?

• What are the most important outcomes to measure and achieve through the design of the cover options from ESC’s perspective?
Next Steps

5 min
(2:15 – 2:20)
Q&A

discussion
NEXT STEPS
THANK YOU!

www.i5RoseQuarter.org